1 2	,	who is found to be disqualified pursuant to the criteria set forth in Section 19859.
3	13.	Business and Professions Code section 19824 provides in part as follows:
4		The commission shall have all powers necessary and proper to enable it fully and effectually to carry out the policies and purposes of
5		this chapter, including, without limitation, the power to do all of the following:
6		* * *
7		
8		(b) For any cause deemed reasonable by the commission, deny any application for a license, permit, or approval provided for in this chapter or regulations adopted pursuant to this chapter, limit, condition, or restrict any
10		license, permit, or approval, or impose any fine upon any person licensed or approved.
11		* * *
12		(d) Take actions deemed to be reasonable to ensure that no ineligible,
13		unqualified, disqualified, or unsuitable persons are associated with
14	•	controlled gambling activities.
15	14.	Business and Professions Code section 19876 provides as follows:
16		Subject to the power of the commission to deny, revoke, suspend, condition, or limit any license, as provided in this chapter, a license shall
17		be renewed upon application for renewal and payment of state gambling fees as required by statute or regulation. Licenses renewed on or before
18		July 31, 2008, shall be for the renewal period in effect at the time of the renewal but shall not expire any sooner than 15 months after the approval
19		of the renewal application. Licenses renewed on or after August 1, 2008, shall expire 24 months after the date of the approval of the renewal
20		application or after the expiration of the prior license, whichever is later.
21		(b) An application for renewal of a gambling license shall be filed by the owner licensee or key employee with the commission no later than 120
22		calendar days prior to the expiration of the current license. The commission shall act upon any application for renewal prior to the date of
23		expiration of the current license. Upon renewal of any owner license, the commission shall issue an appropriate renewal certificate or validating
24		device or sticker.
25		(c) Unless the commission determines otherwise, renewal of an owner's gambling license shall be deemed to effectuate the renewal of every
26		other gambling license endorsed thereon.
27		(d) In addition to the penalties provided by law, any owner licensee who deals, operates, carries on, conducts, maintains, or exposes for play any
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(b) If the applicant requests an evidentiary hearing or the Commission elects to have an evidentiary hearing, the Executive Director shall set the matter for hearing pursuant to Business and Professions Code sections 19870 and 19871, or pursuant to Business and Professions Code section 19825 (conducted pursuant to Chapter 5 (commencing with section 11500) of Part 1 of Division 3 of Title 2 of the Government Code).

\* \* \*

- (2) If the hearing is to proceed pursuant to Business and Professions Code sections 19870 and 19871, notice shall be effected by the Commission, and the hearing before the Commission shall be conducted pursuant to Business and Professions Code section 19871:
  - (A) The Bureau or Commission staff or Deputy Attorney General or other representative presenting the case (Complainant) shall provide the applicant, at least 30 calendar days prior to the hearing, a list of potential witnesses with the general subject of the testimony of each witness and shall disclose and make available copies of all documentary evidence intended to be introduced at the hearing and not previously provided, reports or statements of parties and witnesses and all other writings containing relevant evidence, including all evidence made available to the Commissioners. The applicant shall provide Complainant with similar information to be introduced at the hearing and not previously provided at least ten calendar days prior to the hearing. The Commissioners may prohibit testimony of a witness that is not disclosed and may prohibit the introduction of documents that have not been disclosed.
  - (B) Nothing in this section confers upon an applicant a right to discovery of the Commission's or Bureau's confidential information or to require production of any document or information the disclosure of which is otherwise prohibited by any provision of the Gambling Control Act, or is privileged from disclosure or otherwise made confidential by law. Documentary evidence may be redacted as needed to prevent the disclosure of confidential information. Exculpatory or mitigating information shall not be withheld from the applicant, but may be redacted.
  - (C) Within the guidelines of subsection (b)(2)(A) above, each party shall have the right to call and examine

witnesses; to introduce relevant exhibits and documentary evidence; to cross-examine opposing witnesses on any relevant matter, even if the matter was not covered in the direct examination; to impeach any witness, regardless of which party first called the witness to testify; and to offer rebuttal evidence. If the applicant does not testify on the applicant's own behalf, the applicant may be called and examined as if under cross-examination.

- (D) The hearing need not be conducted according to technical rules of evidence. Any relevant evidence may be considered, and is sufficient in itself to support findings if it is the sort of evidence on which responsible persons are accustomed to rely in the conduct of serious affairs, regardless of the existence of any common law or statutory rule that might make improper the admission of that evidence over objection in a civil action. A presiding officer, which shall be an administrative law judge or an attorney designated by the Commission, shall rule on the admissibility of evidence and on any objections raised.
- (E) Oral evidence shall be taken upon oath or affirmation, which may be administered by a staff member of the Commission or by a Commissioner.
- (F) The hearing shall be stenographically or electronically recorded by the Commission.
- (G) At the conclusion of the hearing, the Commission shall take the matter under submission and may schedule future closed session meetings for deliberation. In taking the matter under consideration, any Commissioner who participated at the hearing shall be allowed to vote by mail or by other appropriate method. Within 30 days of the conclusion of the hearing, the Commission shall issue a decision which complies with Business and Professions Code section 19870, subdivision (c), and shall serve the decision by certified mail on the applicant and on any business entity with which the applicant is associated.
- (3) At the hearings described in subsections (b)(1) and (2) above, the burden of proof rests with applicant to demonstrate why a license, permit, or finding of suitability should be issued or not conditioned. The applicant may choose to represent himself, herself, or itself, or may retain an attorney or lay representative at his, her, or its own expense. A representative of the Bureau shall present the reasons why the license, permit, or finding of suitability should not be granted or should be granted with conditions

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imposed. In the event that the Bureau does not present the case, the Commission may seek outside representation or one or more Commission staff members shall be segregated and present the case.

- (c) If the application is denied or conditions imposed:
- (1) The Commission's decision shall provide the effective date of the decision and may include further directions as to stay provisions or orders to divest. (2) If the denied applicant is an officer, director, employee, agent, representative, or independent contractor of a corporation licensed, registered, or found suitable by the Commission, the denied applicant shall resign according to the date specified in the decision and shall so notify the Commission in writing.

\* \* \*

An applicant denied a license, permit, registration, or finding of suitability, or whose license, permit, registration, or finding of suitability has had conditions imposed upon it may request reconsideration by the Commission within 30 days of notice of the decision. The request shall be in writing and shall outline the reasons for the request, which must be based upon either newly discovered evidence or legal authorities that could not reasonably have been presented before the Commission's issuance of the decision or at the hearing on the matter, or upon other good cause for which the Commission in its discretion decides merits reconsideration. The Commission Chair may delegate to the Executive Director the authority to determine whether to place requests for reconsideration on the Commission agenda or to act on them at the Commission staff level. If placed on the Commission agenda, the applicant requesting reconsideration shall be notified of the date and time of the agenda item. The granting or denial of reconsideration is at the discretion of the Commission. The Commission shall notify the applicant requesting reconsideration whether or not reconsideration is granted or denied within 30 days of the applicant's request. If the Commission grants reconsideration, the effective date of the decision shall be stayed or vacated, at the Commission's discretion, while the decision is reconsidered.

## OTHER PERTINENT STATUTORY AND REGULATORY PROVISIONS

18. Business and Professions Code section 19805 provides in part as follows:

As used in this chapter, the following definitions shall apply:

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1	(b) "Applicant" means any person who has applied for, or is about to
2	apply for, a state gambling license, or an approval of any act or transaction for which the approval or authorization of the commission or
3	department is required or permitted under this chapter.
4	* * *
5	(d) "Chief" means the head of the entity within the department that is responsible for fulfilling the obligations imposed upon the department by this chapter.
6	
7	(e) "Commission" means the California Gambling Control Commission.
8	* * *
9	(h) "Department" means the Department of Justice.
10	* * *
11	(p) "Gambling license" or "state gambling license" means any license
12	issued by the state that authorizes the person named therein to conduct a gambling operation.
13	* * *
14	(aj) "Renewal license" means the license issued to the holder of an
15	initial license that authorizes the license to continue beyond the expiration date of the initial license.
16	
17	19. Commission regulation section 12344, subdivision (a) (Cal. Code Regs., tit. 4, §
18	12344, subd. (a)), provides as follows:
19	(a) Each application for renewal of a state gambling license or
20	for renewal of a key employee license shall be accompanied by all of the following:
21	(1) A completed application:
22	* * *
23	
24	(2) A nonrefundable application fee in the amount specified in subsection (a) of Section 12008 for a gambling license or
25	subsection (b) of Section 12008 for a key employee license.
26	20. Business and Professions Code section 19841 provides in pertinent part as follows:
27	The regulations adopted by the commission shall do all of the following:
	* * *
28	10

- 1) Applicant will submit a copy(s) of the promissory note (or loan agreement) reflecting the mortgage information involving the gambling establishment.
- 2) Applicant will submit to the Bureau all transactional documents that will clearly establish the business relationship between the applicant and all property owners.
- 24. By Commission letter dated April 20, 2009, Respondent Owner was informed of the license conditions set forth in the preceding paragraph, and Respondent Owner was informed of her right to appeal imposition of the license conditions. A copy of the Commission April 20, 2009 letter is attached hereto and incorporated herein by this reference as Attachment A. By Bureau letter dated May 7, 2009, Respondent Owner was provided further notice of the April 8, 2009, Commission license conditions; this letter detailed the required supplemental documentation, and requested a response thereto by May 29, 2009. Thereafter, by a document captioned "Second and Final Notice" addressed to Respondent Owner and sent June 23, 2009, the Bureau again demanded production of the information detailed in the Bureau's May 7, 2009, letter.
- 25. Respondent Owner has, despite demand, failed to provide to the Commission or the Bureau information and documentation to satisfy the license conditions imposed by the Commission's April 8, 2009, action.
- 26. Respondent Owner is subject to denial of her application under Business and Professions Code section 19859, subdivisions (a) and (b), and is in violation of the terms of the conditional renewal license issued by the Commission on April 8, 2009, pursuant to its authority under Business and Professions Code section 19824, subdivision (b).

## SECOND CAUSE FOR DENIAL OF APPLICATION

## (Failure to Submit Annual Mandatory Financial Statements)

- 27. Section 12403 of title 4 of the California Code of Regulations, adopted pursuant to the Gambling Control Act, provides in part as follows:
  - (a) A licensee shall prepare financial statements covering all financial activities of the licensee's gambling operation for each fiscal year, in accordance with generally accepted accounting principles unless otherwise provided in this section.

- (b) Unless otherwise provided in this section, a licensee shall submit copies of the annual financial statements, with the independent auditor's or accountant's report issued to meet the requirements under this section, to the Bureau and Commission no later than 120 calendar days following the end of the fiscal year covered by the financial statements. If a management letter is issued, a copy of the management letter must also be submitted to the Bureau and Commission, including the licensee's reply to the management letter, if any.
- 28. Complainant is informed and believes and thereon alleges that Respondent Owner operates the Cardroom on a calendar year fiscal year, and is subject to the financial statement and reporting requirements of Commission regulation section 12403.
- 29. By Bureau Letter of Warning dated May 19, 2009, Respondent Owner was informed that the Cardroom had failed to submit within 120 days of the close of the Respondent Owner's fiscal year the financial statement and other reports mandated by Commission regulation section 12403. Respondent Owner and the Cardroom were directed by the May 19, 2009 Letter of Warning to submit the required financial documentation within 15 days.
- 30. Respondent Owner and Cardroom have, despite demands, failed to provide to the Commission or the Bureau the financial documentation for the calendar year 2008 that is required by Commission regulation section 12403 to be submitted within 120 days of the end of the 2008 calendar year.
- 31. Respondent Owner is subject to denial of her renewal application pursuant to Business and Professions Code sections 19859, subdivision (b) and 19857, subdivisions (b) and (c) for violations of Business and Professions Code sections 19922 and 19944 for failure to provide the financial documentation required by Commission regulation section 12403.

## THIRD CAUSE FOR DENIAL OF APPLICATION

(Failure to Remit Fees Required by Law or Statute)

- 32. At all times relevant hereto, Business and Professions Code section 19867 provided as follows:
  - (a) An application for a license or a determination of suitability shall be accompanied by the deposit of a sum of money that, in the

judgment of the chief, will be adequate to pay the anticipated costs and charges incurred in the investigation and processing of the application. The chief shall adopt a schedule of costs and charges of investigation for use as guidelines in fixing the amount of any required deposit under this section. The schedule shall distinguish between initial and renewal licenses with respect to costs and charges.

- (b) During an investigation, the chief may require an applicant to deposit any additional sums as are required by the department to pay final costs and charges of the investigation.
- (c) Any money received from an applicant in excess of the costs and charges incurred in the investigation or the processing of the application shall be refunded pursuant to regulations adopted by the department. At the conclusion of the investigation, the chief shall provide the applicant a written, itemized accounting of the costs and charges thereby incurred.
- 33. Under Business and Professions Code section 19876, subdivision (a), renewal of Respondent Owner's State Gambling License is conditioned upon the "payment of state gambling fees as required by statute or regulation."
- 34. By Bureau letter dated April 29, 2009, Respondent Owner was requested to submit by May 11, 2009, \$3,833 to cover the investigation costs associated with Respondent Owner's still pending application to renew her license to operate the Cardroom. This Bureau request and the reasons therefore are detailed in the April 29, 2009 letter, which is attached hereto and incorporated herein as Attachment B. By letter dated May 15, 2009, captioned Second and Final Notice, Respondent Owner was informed that if the additional deposit was not received by May 28, 2009, the Bureau would submit a recommendation to the Commission that Respondent's license application be denied.
- 35. Respondent Owner has, despite demand and the requirements of Business and Professions Code sections 19867 and 19876, subdivision (a), failed to provide to the Bureau the additional deposit to cover costs of investigation detailed in the prior paragraphs of this Third Cause for Denial of Application.
- 36. Respondent Owner is subject to denial of her application pursuant to Business and Professions Code section 19857, subdivisions (b) and (c) for violations of sections 19922 and

1	19944 for failure to pay an additional deposit to cover investigation costs associated with				
2	Respondent Owner's pending license renewal application as required by Business and Profession				
3	Code, sections 19867 and 19876.				
4	<u>PRAYER</u>				
5	WHEREFORE, Complainant requests that a hearing be held pursuant to the procedures set				
6	forth in Business and Professions Code sections 19870 and 19871 on the matters herein alleged,				
7	and that following the hearing, the Commission issue a decision:				
8	1. Denying the application of Respondent Gloria Gutierrez for renewal of her State				
9	Gambling License as the owner of Gloria's Lounge and Casino.				
10	2. Awarding Complainant, pursuant to subdivisions (d) and (f) of Business and				
11	Professions Code section 19930, the costs of investigation and costs of preparation and				
12	prosecution of this Statement of Issues before the Commission, in a sum according to proof; and				
13	3. Taking such and further action as the Commission may deem appropriate.				
14					
15	Dated: May 7, 2010				
16	JACOB A APPELSMITH, Chief  Bureau of Gambling Control				
17	California Department of Justice Complainant				
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