

1 XAVIER BECERRA Attorney General of California 2 SARA J. DRAKE Senior Assistant Attorney General 3 T. MICHELLE LAIRD Supervising Deputy Attorney General 4 THERESE HICKEY Deputy Attorney General, SBN 237999 5 1300 I Street, Suite 125 P.O. Box 944255 Sacramento, CA 94244-2550 6 Telephone: (916) 210-7835 7 Fax: (916) 327-2319 E-mail: Therese.Hickey@doj.ca.gov 8 Attorneys for Complainant 9 **BEFORE THE** CALIFORNIA GAMBLING CONTROL COMMISSION 10 STATE OF CALIFORNIA 11 12 In the Matter of the Statement of Reasons for BGC Case No.: BGC-HQ2019-00019SL 13 Denial of Application for a Third-Party Proposition Player Services License for: 14 CGCC Case No.: CGCC- 2019-0530-10F 15 TANISHA MAXSEEN GRANT STATEMENT OF REASONS 16 17 Respondent. 18 Complainant alleges as follows: 19 20 **PARTIES** 21 1. Stephanie K. Shimazu (Complainant) brings this Statement of Reasons solely in her 22 official capacity as Director of the California Department of Justice, Bureau of Gambling Control 23 (Bureau). 2. On October 27, 2016, the Bureau received an Application for a Third-Party 24 25 Proposition Player Services License for Supervisor, Player or Other Employee, and a Level I 26 Supplemental Information form, both dated October 16, 2016 (collectively, Application), from Tanisha Maxseen Grant (Respondent), to allow for her employment as a third-party proposition 27 28

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FIRST CAUSE FOR DENIAL

(Adverse Employment History)

- 9. Respondent's Application is subject to denial and her registration is subject to revocation or cancellation because her employment by Target was terminated for "gross misconduct" involving deceit as follows:
- a. From November 2005 to November 2009, Target employed Respondent as a cashier. Target required Respondent to persuade a given number of customers per day to submit applications to open Target REDcard credit accounts. When Respondent did not meet her daily quota of submitted REDcard applications, Respondent would submit an application or applications for a REDcard in her own name using fictitious addresses. By submitting duplicative applications with fraudulent information, Respondent misrepresented to her employer that she met her REDcard application quotas.
- b. Consequently, on or about November 2009, Target terminated Respondent's employment for "gross misconduct."
- 10. Respondent's deceitful conduct in connection with her employment demonstrates she lacks good character, honesty and integrity and poses a threat to the effective regulation and control of controlled gambling.

(Bus. & Prof. Code, §§ 19856, 19857, subds. (a) & (b), & 19859, subd. (a); Cal. Code. Regs., tit. 4, § 12218.11, subd. (e).)

SECOND CAUSE FOR DENIAL

(Criminal History)

- 11. Respondent's Application is subject to denial and her registration is subject to revocation or cancellation because she committed welfare fraud as follows:
- a. While receiving CalWORKs program benefits between December 1, 2011 and August 31, 2012, Respondent failed to report income from a part-time job to the Los Angeles Department of Public Social Services (Department) as required. As a result, she obtained \$4044 in cash benefits to which she was not entitled.

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1	b. Welfare and Institutions Code section 10980, subdivision (c), provides for
2	punishment "[w]henever any person has, willfully and knowingly, with the intent to deceive, by
3	means of false statement or representation, or by failing to disclose a material facts obtained
4	or retained aid under the provisions of this division for herself or for a child not in fact
5	entitled thereto." On or about May 29, 2015, Respondent was convicted, upon a plea of guilty, of
6	violating Welfare and Institutions Code section 10980, subdivision (c)(2), misdemeanor welfare
7	fraud, in the case of <i>People v. Tanisha Maxseen Grant</i> (Super. Ct. Los Angeles, 2013, No.
8	BA417035). ³ As a result of this conviction, Respondent was sentenced to one day of probation,
9	ordered to complete 100 hours of community service, and required to pay \$370 in fines and
10	\$4044 in restitution to the Department.
11	12. Respondent's criminal history demonstrates she lacks good character, honesty and
12	integrity.
13	(Bus. & Prof. Code, §§ 19856, 19857, subds. (a) & (b), & 19859, subd. (a); Cal. Code.
14	Regs., tit. 4, § 12218.11, subd. (e).)
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25	Respondent's conviction, which is a crime of moral turpitude, is not subject to a mandatory denial under Business and Professions Code section 19859, subdivision (d). Under
26	this statute, a moral turpitude conviction dismissed pursuant to Penal Code section 1203.4 is excluded from the requirement of mandatory denial. Respondent's conviction was set aside and
	the complaint against her was dismissed on July 26, 2017 pursuant to Penal Code section 1203.4.

Nonetheless, Respondent's Application remains subject to several other statutory grounds for denial, including a discretionary denial under Business and Professions Code section 19857,

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PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing the Commission issue a decision:

- 1. Denying Respondent's Application for a proposition player license;
- 2. Revoking or cancelling Respondent's registration, number TPPL-015687; and
- 3. Taking such other and further action as the Commission may deem appropriate.

Dated: September 9, 2019	Blophomi	Shemozn
ated. September 1 , 2019		

STEPHANIE K. SHIMAZU, Director California Department of Justice, Bureau of Gambling Control Complainant

1 **APPENDIX** 2 **JURISDICTION** 3 1. Business and Professions Code section 19811, subdivision (b), provides: 4 Jurisdiction, including jurisdiction over operation and concentration, and supervision over gambling establishments in this 5 state and over all persons or things having to do with the operation of gambling establishments is vested in the commission. 6 7 2. Business and Professions Code, section 19823 provides: 8 (a) The responsibilities of the commission include, without limitation, all of the following: 9 (1) Assuring that licenses, approvals, and permits are not issued to, or held by, unqualified or disqualified persons, or by 10 persons are conducted in a manner that is inimical to the public health, safety, or welfare. 11 12 (2) Assuring that there is no material involvement, directly or indirectly, with a licensed gambling operation, or the ownership or management thereof, by unqualified or 13 disqualified persons, or by persons whose operations are conducted in a manner that is inimical to the public health, 14 safety, or welfare. 15 (b) For the purposes of this section, "unqualified person" means a person who is found to be unqualified pursuant to the criteria set forth 16 in Section 19857, and "disqualified person" means a person who is 17 found to be disqualified pursuant to the criteria set forth in Section 19859. 18 19 3. Business and Professions Code, section 19824 provides, in part: 20 The commission shall have all powers necessary and proper to enable it fully and effectually to carry out the policies and purposes of 21 this chapter, [4] including, without limitation, the power to do all of the following: 22 23 (b) For any cause deemed reasonable by the commission, 24 deny any application for a license, permit, or approval provided for in this chapter or regulations adopted pursuant to this chapter, 25 limit, condition, or restrict any license, permit, or approval, or impose any fine upon any person licensed or approved. The 26 commission may condition, restrict, discipline, or take action 27 ⁴ "Chapter" refers to Business and Professions Code, division 8, chapter 5, (commencing 28 with section 19800), also known as the Gambling Control Act.

1	against the license of an individual owner endorsed on the license certificate of the gambling enterprise whether or not the
2	commission takes action against the license of the gambling enterprise.
3	* * *
5	(d) Take actions deemed to be reasonable to ensure that no ineligible, unqualified, disqualified, or unsuitable persons are
6	associated with controlled gambling activities. 4. Business and Professions Code, section 19853, subdivision (a), provides, in part:
7	The commission, by regulation or order, may require that the
8	following persons register with the commission, apply for a finding of suitability as defined in subdivision (i) of 19805, or apply for a gambling license:
9	* * *
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11	(3) Any person who does business on the premises of a licensed gambling establishment.
12	5. Business and Professions Code, section 19870 provides:
13	(a) The commission, after considering the recommendation of the chief ^[5] and any other testimony and written comments as may be
14	presented at the meeting, or as may have been submitted in writing to the commission prior to the meeting, may either deny the application or
15 16	grant a license to an applicant who it determines to be qualified to hold the license.
17	(b) When the commission grants an application for a license or approval, the commission may limit or place restrictions thereon as it
18	may deem necessary in the public interest, consistent with the policies described in this chapter.
19	(c) When an application is denied, the commission shall prepare and file a detailed statement of its reasons for the denial.
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21	(d) All proceedings at a meeting of the commission relating to a license application shall be recorded stenographically or by audio or video recording.
22	(e) A decision of the commission denying a license or approval,
23	or imposing any condition or restriction on the grant of a license or approval may be reviewed by petition pursuant to Section 1085 of the
24	Code of Civil Procedure. Section 1094.5 of the Code of Civil Procedure shall not apply to any judicial proceeding described in the
25	foregoing sentence, and the court may grant the petition only if the court finds that the action of the commission was arbitrary and
26	capricious, or that the action exceeded the commission's jurisdiction.
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28	⁵ "Chief" refers to the Director of the Bureau. (Bus. & Prof. Code, § 19805, subd. (d).)

STATEMENT OF REASONS - TANISHA GRANT

1			approvals, conditions, or limitations as it deems necessary to protect
2			the integrity of controlled gambling in this state
3		8.	California Code of Regulations, title 4, section 12056, subdivision (a) provides, in
4	part:		
5			If the Commission elects to hold an evidentiary hearing, the hearing will be conducted as a GCA hearing under Section 12060,
6			unless the Executive Director or the Commission determines the hearing should be conducted as an APA hearing under Section
7			12058
8		9.	California Code of Regulations, title 4, section 12060, provides:
9			(a) If the Executive Director determines it is appropriate, he or she
10			may set an application for consideration at a GCA hearing in advance of a meeting pursuant to Section 12054. The Executive Director shall
11			give notice to the applicant, pursuant to paragraph (2) subsection (c) of Section 12052, to the Office of the Attorney General, and to the Bureau
12			no later than 90 calendar days in advance of the GCA hearing. The Executive Director's determination will be based on information
13			contained in the Bureau's report or other appropriate sources including,
14			without limitation, a request from the Bureau or applicant as well as the Commission's operational considerations. The Commission retains the
15			authority to refer the matter to an APA hearing pursuant to subsection (a) of Section 12056 or hear the matter at a Section 12054 meeting if
16			the Commission deems it appropriate.
17			(b) When the Commission has elected to hold a GCA hearing, the
18			Executive Director shall give notice to the applicant, pursuant to paragraph (2) subsection (c) of Section 12052, to the Office of the
19			Attorney General, and to the Bureau no later than 60 calendar days in
20			advance of the GCA hearing.
21			(c) The presiding officer shall have no communication with the Commission or Commission staff upon the merits, or upon information
22			or documents related to the application prior to the evidentiary hearing.
23			The Executive Director shall designate a presiding officer which shall be:
24			(1) A member of the Commission's legal staff; or,(2) An Administrative Law Judge.
25			
26			(d) The applicant or the complainant, or the applicant and the complainant, may request a continuance in writing to the Executive
27			Director stating the reason for the continuance and any proposed future

1	hearing dates. The Executive Director or Commission may approve the
2	request.
3	(e) The complainant shall provide to the applicant, at least 45 calendar days prior to the GCA hearing, and the applicant shall provide to
4	the complainant, at least 30 calendar days prior to the GCA hearing, the following items:
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6	(1) A list of potential witnesses with the general subject of the testimony of each witness;
7 8	(2) Copies of all documentary evidence intended to be
	introduced at the hearing and not previously provided;
9 10	(3) Reports or statements of parties and witnesses, if available; and
11	(4) 411 11 14
12	(4) All other written comments or writings containing relevant evidence.
13	(f) A presiding officer shall rule on the admissibility of evidence
14	and on any objections raised except for objections raised under subsection (g). A ruling by the presiding officer shall be final.
15	(1) In advance of the GCA hearing, upon a motion of a
16	party or by order of the presiding officer, the presiding officer
17	may conduct a pre-hearing conference, either in person, via teleconference, or by email exchange, subject to the presiding
18	officer's availability and shall issue a pre-hearing order if
19	appropriate or requested by either party. The pre-hearing conference and order may address the following:
20	(A) Evidentiary issues;
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22	(B) Witness and exhibit lists;
23	(C) Alterations in the Bureau recommendation;
24	(D) Stipulation for undisputed facts including the
25	admission of the Bureau's report; and (E) Other issues that may be deemed appropriate to
26	promote the orderly and prompt conduct of the hearing.
27	(2) The GCA hearing need not be conducted according to
28	technical rules of evidence. Any relevant evidence may be considered, and is sufficient in itself to support findings if it is the

sort of evidence on which reasonable persons are accustomed to rely in the conduct of serious affairs, regardless of the existence of any common law or statutory rule that might make improper the admission of that evidence over objection in a civil action.

- (g) The Commission may, at any time upon a showing of prejudice by the objecting party:
 - (1) Prohibit the testimony of any witness or the introduction of any documentary evidence that has not been disclosed pursuant to subsection (e); or
 - (2) Continue any meeting or hearing as necessary to mitigate any prejudice.
- (h) The complainant shall present all facts and information in the Bureau report, if any, and the results of the Bureau's background investigation, and the basis for any recommendation, if the Bureau filed one with the Commission according to Business and Professions Code section 19868, to enable the Commission to make an informed decision on whether the applicant has met his, his, or its burden of proof. The complainant may but is not required to recommend or seek any particular outcome during the evidentiary hearing, unless it so chooses.
- (i) The burden of proof is on the applicant at all times to prove his, his, or its qualifications to receive any license or other approval under the Act.
- (j) The applicant may choose to represent himself, herself, or itself, or may retain an attorney or lay representative.
- (k) Except as otherwise provided in subsection (g), the complainant and applicant shall have the right to call and examine witnesses under oath; to introduce relevant exhibits and documentary evidence; to cross-examine opposing witnesses on any relevant matter, even if the matter was not covered in direct examination; to impeach any witness, regardless of which party first called the witness to testify; and to offer rebuttal evidence. If the applicant does not testify on his, his or its own behalf, the applicant may be called and examined, under oath, as if under cross-examination.
- (l) Oral evidence shall be taken upon oath or affirmation, which may be administered by the Executive Director, a member of the Commission, or the presiding officer, if an Administrative Law Judge.

for Third Party Proposition Player Services License for Business Entities and Owners (BGC-433 (Rev. 10/17)) or Application for Third-Party Proposition Player Services License for Supervisors, Players or Other Employees (BGC-434 (Rev. 10/17)), which are hereby incorporated by reference, including any fees to the Bureau within 30 days of receiving a summons shall expire by operation of law on the following day. Prior to and during review of a request to convert a registration to a license, a registration shall remain valid and may be renewed by the registrant as necessary, upon application and approval of renewal of registration as provided in Section 12203A.

- (b) Any person who became affiliated with a primary owner following receipt of a summons from the Bureau shall apply for registration pursuant to this chapter and shall be called forward by the Bureau expeditiously.
- (c) If the registration expires by operation of law, the former registrant shall submit a new Application for Third Party Proposition Player Services License for Business Entities and Owners (BGC-433) or Application for Third-Party Proposition Player Services License for Supervisors, Players or Other Employees (BGC-434), which are referenced in subsection (a), and a new nonrefundable application fee as specified in paragraph (1), and the applicable additional fee specified in paragraph (3), (4), or (5) of subsection (d) of Section 12008.
- 13. California Code of Regulations, title 4, section 12218 provides:
 - (a) A request to convert a registration to a license shall be submitted to the Bureau only in response to a written summons to a primary owner pursuant to Section 12205.1. Each primary owner's request shall be accompanied by the requests of all affiliated owners, supervisors, players, and other employees.
 - (b) The request to convert a registration to a license shall designate whether the license is requested as a primary owner, owner, supervisor, player, or other employee. The request shall be signed by the individual requester or, if the requester is a business entity, by the chief executive officer or other designated officer of the business entity.
 - (c) The request to convert a registration to a license shall include all of the following:
 - (1) A completed Application for Third Party Proposition Player Services License for Business Entities and Owners (BGC-433) or Application for Third-Party Proposition Player Services

1	License for Supervisors, Players or Other Employees (BGC-434), referenced in Section 12205.1.
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3 4	(2) If applicable, the Trust Supplemental Background Investigation Information, BGC-APP-143 (Rev. 05/08), referenced in Section 12342 of this division.
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6	(3) The applicable nonrefundable application fee in the amount specified in subsection (d) of Section 12008.
7	(4) Two 2x2 inch color passport-style photographs of a
8	requester that is an individual taken no more than one year before submission of the request to the Bureau.
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10	(5) The supplemental information package as defined in Section 12200(b).
11	(6) A sum of money that, in the judgment of the Chief of
12	the Bureau, will be adequate to pay the anticipated investigation
13	and processing costs, in accordance with Business and Professions Code sections 19867 and 19984(c).
14	(7) A copy of the summons issued by the Bureau.
15	(d) Nothing in this chapter shall require the Commission or
16	Bureau to divulge to the requester any confidential information
17	received from any law enforcement agency or any information received from any person with assurances that the information would
18	be maintained as confidential. Nothing in this chapter shall require the
19	Commission or Bureau to divulge any information that might reveal the identity of any source of information or jeopardize the safety of
20	any person.
21	SPECIFIC STATUTORY PROVISIONS
22	14. Business and Professions Code section 19856 provides:
23	(a) Any person who the commission determines is qualified to
24	receive a state license, having due consideration for the proper protection of the health, safety, and general welfare of the residents of the State of California and the declared policy of this state, may be
25	issued a license. The burden of proving his or his qualifications to receive any license is on the applicant.
26	(b) An application to receive a license constitutes a request for a
27	determination of the applicant's general character, integrity, and ability to participate in, engage in, or be associated with, controlled gambling.
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- (c) In reviewing an application for any license, the commission shall consider whether issuance of the license is inimical to public health, safety, or welfare, and whether issuance of the license will undermine public trust that the gambling operations with respect to which the license would be issued are free from criminal and dishonest elements and would
- Business and Professions Code, section 19857 provides:

No gambling license shall be issued unless, based on all of the information and documents submitted, the commission is satisfied that the applicant is all of the following:

- (a) A person of good character, honesty, and integrity.
- (b) A person whose prior activities, criminal record, if any, reputation, habits, and associations do not pose a threat to the public interest of this state, or to the effective regulation and control of controlled gambling, or create or enhance the dangers of unsuitable, unfair, or illegal practices, methods, and activities in the conduct of controlled gambling, or in the carrying on of the business and financial arrangements incidental thereto.
- (c) A person that is in all other respects qualified to be licensed as provided in this chapter.
- 16. Business and Professions Code section 19859 provides, in part:

The commission shall deny a license to any applicant who is disqualified for any of the following reasons:

- (a) Failure of the applicant to clearly establish eligibility and qualification in accordance with this chapter.
- (b) Failure of the applicant to provide information, documentation, and assurances required by this chapter or requested by the chief, or failure of the applicant to reveal any fact material to qualification, or the supplying of information that is untrue or misleading as to a material fact pertaining to the

(d) Conviction of the applicant for any misdemeanor involving dishonesty or moral turpitude within the 10-year period immediately preceding the submission of the application, unless the applicant has been granted relief pursuant to Section 1203.4, 1203.4a, or 1203.45 of the Penal Code; provided, however, that the granting of relief pursuant to Section 1203.4, 1203.4a, or 1203.45 of the Penal Code shall not constitute a limitation on the discretion of the commission under Section 19856 or affect the applicant's

1	17.	Business and Professions Code section 19866 provides:
2		An applicant for licensing or for any approval or consent required
3		by this chapter, shall make full and true disclosure of all information to the department and the commission as necessary to carry out the
4		policies of this state relating to licensing, registration, and control of gambling.
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6	18.	California Code of Regulations, title 4, section 12200.18, provides, in part:
7		The Commission may revoke a registration or license, upon any of
8		the following grounds, after a hearing conducted pursuant to the same procedures applicable to the revocation of a gambling establishment license:
9		(a) The registrant or licensee committed, attempted to
0		commit, or conspired to commit any acts prohibited by the Act[8] or this chapter.
		(b) Any act or omission by the registrant that would
2		disqualify the registrant from obtaining registration under this chapter. Any act or omission by the licensee that would disqualify
3		the licensee from obtaining licensing under this chapter. * * *
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.6		(f) The registrant or licensee concealed or refused to disclose any material fact in any inquiry by the Bureau or the Commission.
7	19.	California Code of Regulations, title 4, section 12218.11(e), provides, in part:
8		A requester shall be ineligible for licensing for any of the following causes:
20		(e) The requester has failed to meet the requirements of Business and Professions Code sections 19856 or 19857.
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28	8 "	Act" refers to the "Gambling Control Act." (Bus. & Prof. Code, § 19800 et seq.)
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