1 2 3 4 5 6 7 8	XAVIER BECERRA Attorney General of California SARA J. DRAKE Senior Assistant Attorney General T. MICHELLE LAIRD Supervising Deputy Attorney General THERESE HICKEY Deputy Attorney General, SBN 237999 1300 I Street, Suite 125 P.O. Box 944255 Sacramento, CA 94244-2550 Telephone: (916) 210-7835 Fax: (916) 327-2319 E-mail: Therese.Hickey@doj.ca.gov Attorneys for Complainant	RECEIVED By R. Todd Vlaanderen at 12:36 pm, 1/10/20	
9	BEFO	RE THE	
10	CALIFORNIA GAMBLING CONTROL COMMISSION		
12			
13	STATE OF CALIFORNIA		
14	In the Matter of the Statement of Reasons for	BGC Case No. BGC-HQ2019-00009SL	
15	Denial of Application for a Third-Party Proposition Player Services License for:	CGCC Case No: CGCC-2019-0307-8C	
16	ANDREW JOSEPH ARELLANO		
17		STATEMENT OF REASONS	
18			
19	Respondent.		
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21	Complainant alleges as follows:	THE	
22		TIES	
23	` '	brings this Statement of Reasons solely in her	
24	official capacity as Director of the California Department of Justice, Bureau of Gambling Contr		
25	(Bureau).	· 1 A 1 · · · · · · · · · · · · · · · ·	
26	2. On January 13, 2017, the Bureau received an Application for a Third-Party		
27	Proposition Player Services License for Supervisor, Player or Other Employee, and a Level I		
28	Supplemental Information form, both dated January 5, 2017, from Andrew Joseph Arellano  1		
		1	

pertinent part in the Appendix.

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subject to revocation or cancellation because he has a criminal history as follows:

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## 1 **APPENDIX** 2 **JURISDICTION** 3 1. Business and Professions Code section 19811, subdivision (b), provides: 4 Jurisdiction, including jurisdiction over operation and concentration, and supervision over gambling establishments in this 5 state and over all persons or things having to do with the operation of gambling establishments is vested in the commission. 6 7 2. Business and Professions Code, section 19823 provides: (a) The responsibilities of the commission include, without 8 limitation, all of the following: 9 (1) Assuring that licenses, approvals, and permits are not issued to, or held by, unqualified or disqualified persons, or by 10 persons are conducted in a manner that is inimical to the public health, safety, or welfare. 11 12 (2) Assuring that there is no material involvement, directly or indirectly, with a licensed gambling operation, or the ownership or management thereof, by unqualified or 13 disqualified persons, or by persons whose operations are conducted in a manner that is inimical to the public health, 14 safety, or welfare. 15 (b) For the purposes of this section, "unqualified person" means a 16 person who is found to be unqualified pursuant to the criteria set forth in Section 19857, and "disqualified person" means a person who is found to be disqualified pursuant to the criteria set forth in Section 17 19859. 18 19 3. Business and Professions Code, section 19824 provides, in part: 20 The commission shall have all powers necessary and proper to enable it fully and effectually to carry out the policies and purposes of 21 this chapter, [4] including, without limitation, the power to do all of the following: 22 23 (b) For any cause deemed reasonable by the commission. 24 deny any application for a license, permit, or approval provided for in this chapter or regulations adopted pursuant to this chapter, 25 limit, condition, or restrict any license, permit, or approval, or impose any fine upon any person licensed or approved. The 26 27 <sup>4</sup> "Chapter" refers to Business and Professions Code, division 8, chapter 5, (commencing with section 19800), also known as the Gambling Control Act. 28

1	commission may condition, restrict, discipline, or take action
2	against the license of an individual owner endorsed on the license certificate of the gambling enterprise whether or not the
3	commission takes action against the license of the gambling enterprise.
4	* * *
5	(d) Take actions deemed to be reasonable to ensure that no ineligible, unqualified, disqualified, or unsuitable persons are
6	associated with controlled gambling activities.
7	4. Business and Professions Code, section 19853, subdivision (a), provides, in part:
8	The commission, by regulation or order, may require that the
9	following persons register with the commission, apply for a finding of suitability as defined in subdivision (i) of 19805, or apply for a gambling license:
10	* * *
11	(3) Any person who does business on the premises of a
12	licensed gambling establishment.
13	5. Business and Professions Code, section 19870 provides:
14	(a) The commission, after considering the recommendation of the chief <sup>[5]</sup> and any other testimony and written comments as may be
15	presented at the meeting, or as may have been submitted in writing to the commission prior to the meeting, may either deny the application or
16	grant a license to an applicant who it determines to be qualified to hold the license.
17	(b) When the commission grants an application for a license or
18	approval, the commission may limit or place restrictions thereon as it may deem necessary in the public interest, consistent with the policies
19	described in this chapter.
20	(c) When an application is denied, the commission shall prepare and file a detailed statement of its reasons for the denial.
21	(d) All proceedings at a meeting of the commission relating to a
22	license application shall be recorded stenographically or by audio or video recording.
23	(e) A decision of the commission denying a license or approval,
24	or imposing any condition or restriction on the grant of a license or approval may be reviewed by petition pursuant to Section 1085 of the
25	Code of Civil Procedure. Section 1094.5 of the Code of Civil Procedure shall not apply to any judicial proceeding described in the
26	foregoing sentence, and the court may grant the petition only if the
27	
28	<sup>5</sup> "Chief" refers to the Director of the Bureau. (Bus. & Prof. Code, § 19805, subd. (d).)

1 2	court finds that the action of the commission was arbitrary and capricious, or that the action exceeded the commission's jurisdiction.	
3	6. Business and Professions Code, section 19871 provides:	
4	(a) The commission meeting described in Section 19870 shall be	
5	conducted in accordance with regulations of the commission and as follows:	
6	(1) Oral evidence shall be taken only upon oath or affirmation.	
7	(2) Each party shall have all of the following rights:	
8	(A) To call and examine witnesses.	
9	(B) To introduce exhibits relevant to the issues	
10	of the case.	
11	(C) To cross-examine opposing witnesses on any matters relevant to the issues, even though the	
12	matter was not covered on direct examination.	
13	(D) To impeach any witness, regardless of which party first called the witness to testify.	
14	(E) To offer rebuttal evidence.	
15	(3) If the applicant does not testify in his or his own behalf,	
16	he or he may be called and examined as if under cross- examination.	
17	(4) The meeting need not be conducted according to	
18	technical rules relating to evidence and witnesses. Any relevant evidence may be considered, and is sufficient in itself to support a	
19	finding, if it is the sort of evidence on which responsible persons are accustomed to rely in the conduct of serious affairs, regardless	
<ul><li>20</li><li>21</li></ul>	of the existence of any common law or statutory rule that might make improper the admission of that evidence over objection in a	
22	civil action.	
23	(b) Nothing in this section confers upon an applicant a right to discovery of the department's [6] investigative reports or to require	
24	disclosure of any document or information the disclosure of which is otherwise prohibited by any other provision of this chapter.	
25	7. Business and Professions Code section 19984, subdivision (b), provides, in part:	
26	(-/, <b>F</b> ·- <b></b> ), <b> P</b>	
27	6 "Department" refers to the Department of Justice. (Bus. & Prof. Code, § 19805, subd.	
28	(h).)	

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- (2) The GCA hearing need not be conducted according to technical rules of evidence. Any relevant evidence may be considered, and is sufficient in itself to support findings if it is the sort of evidence on which reasonable persons are accustomed to rely in the conduct of serious affairs, regardless of the existence of any common law or statutory rule that might make improper the admission of that evidence over objection in a civil action.
- (g) The Commission may, at any time upon a showing of prejudice by the objecting party:
  - (1) Prohibit the testimony of any witness or the introduction of any documentary evidence that has not been disclosed pursuant to subsection (e); or
  - (2) Continue any meeting or hearing as necessary to mitigate any prejudice.
- (h) The complainant shall present all facts and information in the Bureau report, if any, and the results of the Bureau's background investigation, and the basis for any recommendation, if the Bureau filed one with the Commission according to Business and Professions Code section 19868, to enable the Commission to make an informed decision on whether the applicant has met his, his, or its burden of proof. The complainant may but is not required to recommend or seek any particular outcome during the evidentiary hearing, unless it so chooses.
- (i) The burden of proof is on the applicant at all times to prove his, his, or its qualifications to receive any license or other approval under the Act.
- (j) The applicant may choose to represent himself, herself, or itself, or may retain an attorney or lay representative.
- (k) Except as otherwise provided in subsection (g), the complainant and applicant shall have the right to call and examine witnesses under oath; to introduce relevant exhibits and documentary evidence; to cross-examine opposing witnesses on any relevant matter, even if the matter was not covered in direct examination; to impeach any witness, regardless of which party first called the witness to testify; and to offer rebuttal evidence. If the applicant does not testify on his, his or its own behalf, the applicant may be called and examined, under oath, as if under cross-examination.

- (a) As expeditiously as possible in light of available program resources, the Bureau shall summon persons registered as primary owners, owners, supervisors, players, and other employees for the purpose of applying for licenses under this chapter. The registration of any registrant that fails or refuses to submit the applicable Application for Third Party Proposition Player Services License for Business Entities and Owners (BGC-433 (Rev. 10/17)) or Application for Third-Party Proposition Player Services License for Supervisors, Players or Other Employees (BGC-434 (Rev. 10/17)), which are hereby incorporated by reference, including any fees to the Bureau within 30 days of receiving a summons shall expire by operation of law on the following day. Prior to and during review of a request to convert a registration to a license, a registration shall remain valid and may be renewed by the registrant as necessary, upon application and approval of renewal of registration as provided in Section 12203A.
- (b) Any person who became affiliated with a primary owner following receipt of a summons from the Bureau shall apply for registration pursuant to this chapter and shall be called forward by the Bureau expeditiously.
- (c) If the registration expires by operation of law, the former registrant shall submit a new Application for Third Party Proposition Player Services License for Business Entities and Owners (BGC-433) or Application for Third-Party Proposition Player Services License for Supervisors, Players or Other Employees (BGC-434), which are referenced in subsection (a), and a new nonrefundable application fee as specified in paragraph (1), and the applicable additional fee specified in paragraph (3), (4), or (5) of subsection (d) of Section 12008.
- 13. California Code of Regulations, title 4, section 12218 provides:
  - (a) A request to convert a registration to a license shall be submitted to the Bureau only in response to a written summons to a primary owner pursuant to Section 12205.1. Each primary owner's request shall be accompanied by the requests of all affiliated owners, supervisors, players, and other employees.
  - (b) The request to convert a registration to a license shall designate whether the license is requested as a primary owner, owner, supervisor, player, or other employee. The request shall be signed by the individual requester or, if the requester is a business entity, by the chief executive officer or other designated officer of the business entity.
  - (c) The request to convert a registration to a license shall include all of the following:

1 granting of relief pursuant to Section 1203.4, 1203.4a, or 1203.45 of the Penal Code shall not constitute a limitation on the discretion 2 of the commission under Section 19856 or affect the applicant's burden under Section 19857. 3 17. Business and Professions Code section 19866 provides: 4 5 An applicant for licensing or for any approval or consent required by this chapter, shall make full and true disclosure of all information 6 to the department and the commission as necessary to carry out the policies of this state relating to licensing, registration, and control of 7 gambling. 8 California Code of Regulations, title 4, section 12200.18, provides, in part: 9 The Commission may revoke a registration or license, upon any of 10 the following grounds, after a hearing conducted pursuant to the same procedures applicable to the revocation of a gambling establishment 11 license: 12 (a) The registrant or licensee committed, attempted to commit, or conspired to commit any acts prohibited by the Act<sup>[8]</sup> 13 or this chapter. 14 (b) Any act or omission by the registrant that would disqualify the registrant from obtaining registration under this 15 chapter. Any act or omission by the licensee that would disqualify the licensee from obtaining licensing under this chapter. 16 17 (f) The registrant or licensee concealed or refused to disclose 18 any material fact in any inquiry by the Bureau or the Commission. 19 19. California Code of Regulations, title 4, section 12218.11, provides, in part: 20 A requester shall be ineligible for licensing for any of the 21 following causes: 22 The requester has, within the ten (10) year period immediately preceding the 23 submission of the request to convert, been convicted of a misdemeanor involving a firearm or other deadly weapon, gaming or gaming-related activities . . . violations of the Act, or dishonesty 24 or moral turpitude, unless the applicant has been granted relief pursuant to Penal Code section 1203.4, 1203.4a, or 1203.45, provided, however, that the granting of relief pursuant to Penal 25 Code section 1203.4, 1203.4a, or 1203.45 shall not constitute a limitation on the discretion of the 26 Commission. 27 <sup>8</sup> "Act" refers to the "Gambling Control Act." (Bus. & Prof. Code, § 19800 et seq.) 28 16

1	(e) The requester has failed to meet the requirements of Business and Professions Code sections 19856 or 19857.
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3	(f) The requester would be ineligible for a state gambling license under any of the criteria set forth in Business and Professions Code section 19859, subdivisions (b), (e), or (f).
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STATEMENT OF REASONS – ANDREW ARELLANO