	1	DE	CEIVED		
1	ROB BONTA		CEIVED		
2	Attorney General of California SARA J. DRAKE	By C	CGCC Legal Division at 9:02 am, Feb 01, 2023		
3	Senior Assistant Attorney General T. MICHELLE LAIRD				
5	Supervising Deputy Attorney General				
4	JAMES G. WAIAN Deputy Attorney General				
5	State Bar No. 152084				
6	600 West Broadway, Suite 1800 San Diego, CA 92101				
7	P.O. Box 85266 San Diego, CA 92186-5266				
	Telephone: (619) 738-9335				
8	Fax: (619) 645-2012 E-mail: James.Waian@doj.ca.gov				
9	Attorneys for Complainant				
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11	В	EFOI	RE THE		
12	CALIFORNIA GAMBI	LING	G CONTROL COMMISSION		
13	STATE OF CALIFORNIA				
14			1		
15	In the Matter of the Statement of Particular		Case Nos.: CGCC-2022-0823-11B		
16	Regarding Application for Approval of Tril Key Employee Finding of Suitability for:	bal	BGC-HQ2022-00022SL		
17	Freddie George Cabada,		STATEMENT OF PARTICULARS		
18	Respond	dont	Hearing Date: March 16, 2023		
19	Respond	JCIII.	Hearing Time: 10:00 a.m. Hearing Place: 2399 Gateway Oaks Drive,		
			Suite 100		
20			Sacramento, CA 95833		
21			This hearing will be conducted by means of video conferencing on Zoom. The Zoom		
22			meeting code is 285 757 8614.		
23					
24	Complainant alleges as follows:				
25		PAR	RTIES		
26	1. Yolanda Morrow (Complainant) brings this Statement of Particulars Regarding				
27	Application for Approval of Tribal Key Em	nploye	ee Finding of Suitability solely in her official		
28					

- a. On or about October 19, 1999, Respondent was convicted of violating Vehicle Code section 23152, subdivision (b), driving with 0.08 percent or more, by weight, of alcohol in his blood, a misdemeanor, in the case of *People v. Freddie George Cabada* (Super. Ct. Fresno County, 1999, Case No. T99905478-4).
- b. On or about January 19, 2000, Respondent was convicted of violating Penal Code section 273.5, subdivision (a), inflicting corporal injury on a spouse/cohabitant, a misdemeanor, in the case of *People v. Freddie George Cabada* (Super. Ct. Fresno County, 2000, Case No. F00900118-1).
- c. On or about November 5, 2002, Respondent was convicted of violating Vehicle Code section 14601.2, subdivision (a), driving with a license suspended for driving under the influence, a misdemeanor, in the case of *People v. Freddie George Cabada* (Super. Ct. Fresno County, 2002, Case No. T00906050-0).
- d. On or about November 5, 2002, Respondent was convicted of violating Vehicle Code section 14601.2, subdivision (a), driving with a license suspended for driving under the influence, a misdemeanor, in the case of *People v. Freddie George Cabada* (Super. Ct. Fresno County, 2002, Case No. T00906352-0).
- e. On or about January 29, 2004, Respondent was convicted of violating Vehicle Code section 14601.2, subdivision (a), driving with a license suspended or revoked for driving under the influence, a misdemeanor, in the case of *People v. Freddie George Cabada* (Super. Ct. Fresno County, 2004, Case No. T03900714-7).
- f. On or about January 29, 2004, Respondent was convicted of violating Vehicle Code section 14601.2, subdivision (a), driving with a license suspended or revoked for driving under the influence, a misdemeanor, in the case of *People v. Freddie George Cabada* (Super. Ct. Fresno County, 2004, Case No. T03907746-2).
- g. On or about March 4, 2004, Respondent was convicted of violating Vehicle Code section 14601.5, subdivision (a), driving with prior convictions while his license was suspended or revoked, a misdemeanor, in the case of *People v. Freddie George Cabada* (Super. Ct. Fresno County, 2004, Case No. T04900686-7).

- h. On or about June 19, 2006, Respondent was convicted of violating Vehicle Code section 23152, subdivision (b), driving with 0.08 percent or more, by weight, of alcohol in his blood, a misdemeanor, in the case of *People v. Freddie George Cabada* (Super. Ct. Fresno County, 2006, Case No. T06904092-4).
- i. On or about November 22, 2011, Respondent was convicted of violating Vehicle Code section 14601.5, subdivision (a), driving with prior convictions while his license was suspended or revoked, a misdemeanor, in the case of *People v. Freddie George Cabada* (Super. Ct. Fresno County, 2011, Case No. M11919638).

(Bus. & Prof. Code, §§ 19856, 19857; Cal. Code. Regs., tit. 4, § 12120.)

BUREAU RECOMMENDATION

- 9. On or about July 5, 2022, the Bureau submitted to the Commission a Tribal Key Employee Background Investigation Report, Level II. In that report, the Bureau recommended approval of Respondent's Application. The Bureau summarized the above-pled misdemeanor criminal convictions in the report. The Bureau's position takes into account, collectively, the following factors in aggravation and mitigation:
 - a. Respondent has suffered nine misdemeanor criminal convictions, the most recent conviction being more than 11 years old. Such conduct reflects poorly upon Respondent's current character, reputation, and habits, as well as his ability in general to comply with laws and regulations.
 - b. Respondent has no history of any criminal convictions or behavior prior to October 19, 1999, nor subsequent to November 22, 2011. All of Respondent's criminal convictions are misdemeanors. He has completed all of his probation sentences and he has paid the fees and fines resulting from his convictions.
 - c. None of Respondent's criminal convictions were for conduct directly related to controlled gambling or his employment as a slot supervisor.
 - d. It appears that Respondent has been employed by Chukchansi Gold Resort and Casino since approximately November 2011. It also appears that he has a spotless employment history there. In addition, Respondent has not had any criminal convictions

1 APPENDIX A – STATUTORY AND REGULATORY PROVISIONS 2 **STATUTES** 3 1. Business and Professions Code section 19811, subdivision (b), provides: 4 Jurisdiction, including jurisdiction over operation and concentration, and supervision over gambling establishments in this state and over all persons or things having to do 5 with the operation of gambling establishments is vested in the commission. 6 2. Business and Professions Code, section 19823 provides: 7 (a) The responsibilities of the commission include, without limitation, all of the following: 8 (1) Assuring that licenses, approvals, and permits are not issued to, or held 9 by, unqualified or disqualified persons, or by persons are conducted in a manner that is inimical to the public health, safety, or welfare. 10 (2) Assuring that there is no material involvement, directly or indirectly, 11 with a licensed gambling operation, or the ownership or management thereof, by unqualified or disqualified persons, or by persons whose operations are conducted in 12 a manner that is inimical to the public health, safety, or welfare. 13 (b) For the purposes of this section, "unqualified person" means a person who is found to be unqualified pursuant to the criteria set forth in Section 19857, and 14 "disqualified person" means a person who is found to be disqualified pursuant to the criteria set forth in Section 19859. 15 3. Business and Professions Code, section 19824 provides, in part: 16 The commission shall have all powers necessary and proper to enable it fully and 17 effectually to carry out the policies and purposes of this chapter, [1] including, without limitation, the power to do all of the following: 18 19 (b) For any cause deemed reasonable by the commission, deny any application for 20 a license, permit, or approval provided for in this chapter or regulations adopted pursuant to this chapter, limit, condition, or restrict any license, permit, or approval, 2.1 or impose any fine upon any person licensed or approved. The commission may condition, restrict, discipline, or take action against the license of an individual owner 22 endorsed on the license certificate of the gambling enterprise whether or not the commission takes action against the license of the gambling enterprise. 23 24 (d) Take actions deemed to be reasonable to ensure that no ineligible, unqualified, 25 disqualified, or unsuitable persons are associated with controlled gambling activities. 26 27 ¹ "Chapter" refers to Business and Professions Code, division 8, chapter 5, (commencing with section 19800), also known as the Gambling Control Act. 28

1	4.	Business and Professions Code, section 19853, subdivision (a), provides:
2		The commission, by regulation or order, may require that the following persons
3		register with the commission, apply for a finding of suitability as defined in subdivision (i) of 19805, or apply for a gambling license:
4		* * *
5		(3) Any person who does business on the premises of a licensed gambling
6	_	establishment.
7	5.	Business and Professions Code, section 19854 provides, in part:
8		(a) Every key employee shall apply for and obtain a key employee license.
9 10		(b) No person may be issued a key employee license unless the person would qualify for a state gambling license.
11	6.	Business and Professions Code section 19856 provides, in part:
12		(a) The burden of proving his or her qualifications to receive any license is on the applicant.
13		(b) An application to receive a license constitutes a request for a determination of
14		the applicant's general character, integrity, and ability to participate in, engage in, or be associated with, controlled gambling.
15	7.	Business and Professions Code, section 19857 provides:
16 17		No gambling license shall be issued unless, based on all of the information and documents submitted, the commission is satisfied that the applicant is all of the following:
18		(a) A person of good character, honesty, and integrity.
19		(b) A person whose prior activities, criminal record, if any, reputation, habits, and
20		associations do not pose a threat to the public interest of this state, or to the effective regulation and control of controlled gambling, or create or enhance the dangers of
21		unsuitable, unfair, or illegal practices, methods, and activities in the conduct of controlled gambling, or in the carrying on of the business and financial arrangements
22		incidental thereto.
23		(c) A person that is in all other respects qualified to be licensed as provided in this chapter.
24	8.	Business and Professions Code section 19859 provides, in part:
25		The commission shall deny a license to any applicant who is disqualified for any of
26		the following reasons:
27		(a) Failure of the applicant to clearly establish eligibility and qualification in accordance with this chapter.

1		players. The commission may impose licensing requirements, disclosures, approvals, conditions, or limitations as it deems necessary to protect the integrity of controlled
2		gambling in this state
3		<u>REGULATIONS</u>
4	13.	California Code of Regulations, title 4, section 12040 provides, in part:
5		(a) An application for an initial or renewal license:
6 7		(1) Will be denied if the Commission finds that the applicant has not satisfied the requirements of Business and Professions Code section 19857; or,
8		(2) Will be denied if the Commission finds that any of the provisions of Business and Professions Code section 19859 apply to the applicant.
10	14.	
11		part: If the Commission elects to hold an evidentiary hearing, the hearing will be
12		conducted as a GCA hearing under Section 12060, unless the Executive Director or the Commission determines the hearing should be conducted as an APA hearing
13		under Section 12058.
14	15.	California Code of Regulations, title 4, section 12060, provides:
15		(a) If the Executive Director determines it is appropriate, he or she may set an application for consideration at a GCA hearing in advance of a meeting pursuant to
16		Section 12054. The Executive Director will give notice to the applicant, pursuant to paragraph (2) subsection (c) of Section 12052, to the Office of the Attorney General,
17		and to the Bureau no later than 90 calendar days in advance of the GCA hearing. The Executive Director's determination will be based on information contained in the
18		Bureau's report or other appropriate sources including, without limitation, a request from the Bureau or applicant as well as the Commission's operational considerations.
19		(b) When a GCA hearing is elected pursuant to Section 12056, subsection (a), the
20		Executive Director will give notice to the applicant, pursuant to paragraph (2) subsection (c) of Section 12052, to the Office of the Attorney General, and to the
21		Bureau no later than 60 calendar days in advance of the GCA hearing.
22		(c) An applicant may request that his, her, or its GCA hearing be held at a Southern California location instead of the Commission's principal office in
23		Sacramento, by completing the appropriate section on the Notice of Defense, CGCC-CH1-03 (Rev. 08/21). The request must be made on the initial Notice of Defense
24		form submitted to the Commission and Bureau within the timeframes specified on the form.
25		(1) The Executive Director will approve a Southern California GCA
26		hearing, if the request is timely made on the initial Notice of Defense form and meets all of the following criteria:
27		(A) The GCA hearing is estimated by Commission staff to last no
28		longer than four hours

1	(B) The primary residence of the applicant is located in one of the following counties: Imperial, Kern, Los Angeles, Orange, Riverside, San
2	Diego, San Luis Obispo, San Bernardino, Santa Barbara, or Ventura.
3	(C) A GCA hearing will be noticed for a Southern California location only when it is in the best public interest, promotes judicial
4	economy, and comports with the Commission's availability.
5	
6	(2) If at any time before the hearing, the Executive Director determines that the criteria in subparagraphs (A) through (C) of paragraph (1) are no
7	longer met, Commission staff may cancel the Southern California GCA hearing and issue a new notice for a hearing at the Commission's principal
8	office in Sacramento.
9	(d) The presiding officer and her or his support staff will have no communication with the Commission or Commission staff upon the merits of an application prior to
10	the evidentiary hearing. The Executive Director will designate a presiding officer which will be:
11	(1) A member of the Commission's legal staff; or,
12	(2) An Administrative Law Judge.
13	
14	(e) The applicant or the complainant, or the applicant and the complainant, may request a continuance in writing to the Executive Director stating the reason for the continuance and any proposed future hearing dates. The Executive Director or
15	Commission may approve the request. For a Southern California GCA hearing, if a continuance is granted, the hearing may be scheduled in Sacramento or Southern
16	California based on the criteria specified in subparagraphs (A) through (C) of paragraph (1) of subsection (c).
17	(f) The complainant will provide to the applicant, subject to subsection (b) of
18	(f) The complainant will provide to the applicant, subject to subsection (b) of Section 12056, at least 45 calendar days prior to the GCA hearing, and the applicant must provide to the complainant, at least 30 calendar days prior to the GCA hearing,
19	the following items:
20	(1) A list of potential witnesses with the general subject of the testimony of each witness;
21	
22	(2) Copies of all documentary evidence intended to be introduced at the hearing and not previously provided;
23	(3) Reports or statements of parties and witnesses, if available; and
24	(4) All other written comments or writings containing relevant evidence.
25	(g) A presiding officer will rule on the admissibility of evidence and on any objections raised except for objections raised under subsection (h). A ruling by the
26	presiding officer is final.
27	(1) In advance of the GCA hearing, upon a motion of a party or by order of the presiding officer, the presiding officer may conduct a pre-hearing
28	conference, either in person, via teleconference, or by email exchange, subject

1 2	to the presiding officer's availability and will issue a pre-hearing order if appropriate or requested by either party. The pre-hearing conference and order may address the following:
3	(A) Evidentiary issues;
4	(B) Witness and exhibit lists;
5	(C) Alterations in the Bureau recommendation;
6	(D) Stipulations for undisputed facts and/or the admission of evidence including without limitation the Bureau's report;
7	(E) Authorizing offsite livestreaming appearances for parties or
8	witnesses if good cause has been presented and only if the process for offsite livestreaming has been approved by the Executive Director; and,
9 10	(F) Other issues that may be deemed appropriate to promote the orderly and prompt conduct of the hearing.
11	(2) The GCA hearing need not be conducted according to technical rules
12	of evidence. Any relevant evidence may be considered, and is sufficient in itself to support findings if it is the sort of evidence on which reasonable
13	persons are accustomed to rely in the conduct of serious affairs, regardless of the existence of any common law or statutory rule that might make improper
14	the admission of that evidence over objection in a civil action.
15	(h) The Commission may, at any time upon a showing of prejudice by the objecting party:
16 17	(1) Prohibit the testimony of any witness or the introduction of any documentary evidence that has not been disclosed pursuant to subsection (f); or
18	(2) Continue any meeting or hearing as necessary to mitigate any prejudice.
19	(i) The complainant will present all facts and information in the Bureau report, if
20	any, and the results of the Bureau's background investigation, and the basis for any recommendation, if the Bureau filed one with the Commission according to Business
21	and Professions Code section 19868, to enable the Commission to make an informed decision on whether the applicant has met his, her, or its burden of proof. The
22	complainant may but is not required to recommend or seek any particular outcome during the evidentiary hearing, unless it so chooses.
23	
24	(j) The burden of proof is always on the applicant to prove his, her, or its qualifications to receive any license or other approval under the Act.
2526	(k) The applicant may choose to represent himself, herself, or itself, or may retain an attorney or lay representative. Lay representatives may assist the applicant but are not authorized to serve as an attorney as otherwise defined and regulated by state law
27	(l) Except as otherwise provided in subsection (h), the complainant and applicant
28	will have the right to call and examine witnesses under oath; to introduce relevant exhibits and documentary evidence; to cross-examine opposing witnesses on any

relevant matter, even if the matter was not covered in direct examination; to impeach any witness, regardless of which party first called the witness to testify; and to offer rebuttal evidence. If the applicant does not testify on his, her or its behalf, the applicant may be called and examined, under oath, as if under cross-examination.

- (m) Oral evidence will be taken upon oath or affirmation, which may be administered by the Executive Director, a member of the Commission, or the presiding officer if an Administrative Law Judge.
- (n) At the conclusion of the evidentiary hearing, the members of the Commission will take the matter under submission, may discuss the matter in a closed session meeting, and may schedule future closed session meetings for deliberation.
- 16. California Code of Regulations, title 4, section 12120, provides:

Findings of Suitability Associated with a Tribal Compact

Applications for findings of suitability received pursuant to Tribal-State gaming compact section 6.5.6 and comparable sections of new or amended compacts for Tribal gaming employees in key employee positions, Tribal gaming resource suppliers and financial sources, will be processed as initial or renewal licenses consistent with Section 12040. As identified by the Tribes' licensing requirements under Tribal-State gaming compact section 6.4.7(iv) and comparable sections of newer or amended compacts, the Commission will not require an application for a finding of suitability from shareholders of a gaming resource supplier or financial source who own ten percent or less of a corporation. Applicants pursuant to this section are not responsible for any fees necessary for the completion of the Request for Live Scan Service, as referred to in subsection (d) of Section 12112.